Sector Study on Environmental Services: Renewable Energy

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- What are Renewable Energy Services (RES)?
- Sector Characteristics & Business Models in RES
- Barriers to Trade & Investment in RES
- Issues to Consider in Overcoming Barriers



RENEWABLE ENERGY (RE): SOLAR, WIND AND SMALL HYDRO

- Rapid growth in solar photovoltaics (PV) and wind energy from a low base
- Large hydro projects are typically central governmentowned development projects; "small" hydro (<50GW*) in which private enterprise usually participate
- In outlook to 2035, still relatively limited role for RE (<10% for all renewables, excluding hydro and nuclear)
- Nonetheless, RE important in terms of policy priorities:
 - Technology innovation
 - New industrial capability and employment
 - Pollution and climate change

*less than 5% of total hydro capacity

RE: SECTOR CHARACTERISTICS...1

- Following a boom, over-capacity and competition in wind and solar
 - More constrained policy support in some countries
 - Grid constraints (e.g. transmission lines)
 - "subsidy wars" in RE leading to over-capacity
- RE "fatigue": rapid deployment with unintended consequences, push-back in some countries
- Continued technological progress and cost improvements, possibly less dependent on subsidies
- Demand outlook still bright even if under less privileged circumstances



RE: SECTOR CHARACTERISTICS...2

- Markets:
 - Largest: US/Canada, EU and China
 - Smaller but growing markets: Rest of Asia, Middle East, Latin America, Africa
- Trade:
 - EU and US are largest in terms of imports and exports (both RE and RE Services (RES))
 - US, EU and China are major exporters of RE equipment
- Solar PV more "commodified", can be highly fragmented market; wind energy industry more concentrated, with leading EU and US firms dominant



WHAT ARE RE SERVICES (RES)...1

- Defined as the range of services associated with the generation, transmission, distribution and sale of electricity and heat from RE sources
- RES not separately listed in services classifications
- Includes all services related to planning, design, construction and O&M of RE installations
 - Front end: planning, design, engineering
 Throughout: O&M, management and financial services
 - Back end: O&M, de-commissioning



WHAT ARE RE SERVICES (RES)...2

- RES typically fall under the W/120* categories:
 - Scientific and technical consulting
 - Services required for electricity distribution
 - Professional services
 - Construction and engineering services
 - Management consultancy and financial control
 - Equipment maintenance and repair
- Largely fall under 3 CPC* groups
 - Services incidental to energy distribution
 - Other professional, technical and business services
 - Construction services

*Classification list for services under GATS *UN Statistical Central Product Classification



RES BUSINESS MODELS: CONTEXT...1

- Definitions
 - Simplest: "How to make money"
 - Peter Drucker's: Assumptions about customers and competitors (values and behaviour), technology and its dynamics, and company's SWOT
 - IEA: Strategy to invest in RE which creates value* and leads to increasing penetration by RE technology/fuels;

*RE entity profits do not necessarily translate to value added for economy



RES BUSINESS MODELS: CONTEXT...2

- RE demand predominantly policy-driven
 - still not competitive with fossil fuels
 - supply surge and low oil and gas prices
- Policy Objectives
 - Local/Regional Environment
 - Climate Change
 - Energy Security
 - Industrial Development



RES BUSINESS MODELS: CONTEXT...3

- RE sector business models shaped by policy environment
 - Regulations and incentives to expand market for RE and RES
- Economies constrained in domestic R&D investments:
 - Typically offer incentives for technology and skills transfer
 - Ambitions for domestic manufacturing capabilities in RE
- FIT (feed-in tariffs), RPS (renewable portfolio schemes), and other instruments impact on business models

RES BUSINESS MODELS: TYPOLOGIES...1

- ESCOs
 - Supply useful energy for a fee
 - Performance contracting (fees based on cost-savings relative to a historical baseline)
 - Bundling of services/contracts and equipment
 - Financing, installation, O&M, permitting, etc
 - Reduce market and technical risks for customers
- "New" Revenues
 - FITs or RPS as basis for revenue generation
- "New" Financing
 - Customers repay financing via surcharge on bills
 - Leasing of RE equipment (equipment owned by financier)



RES BUSINESS MODELS: TYPOLOGIES...2

- As a function of financial and organizational structure of firm
- As a function of market segment
 - New vs. Existing Customer
 - Residential vs Commercial Customer
 - Owner-occupied vs Renter
- As a function of market concentration
 - e.g. residential solar far more competitive and less concentrated than larger utility-size solar or wind projects



RES TRADE: POLICIES AND BARRIERS...1

- There are few trade or investment barriers to RE/RES specifically; most countries are signatories to GATS but GATS provides no separate listing of RES
- Brand and quality control requirement links RE capital investment to RE services provided
- Given link between RE investment and RES, constraints on investments also affect RES trade
- Primary motives for protection
 - Industrial development and jobs
 - Infant industry argument



RES TRADE: POLICIES AND BARRIERS...2

- Local content regulations (LCR) is major, if not most critical, barrier to RE/RES; common and widespread across developed and developing countries
- Measured as % of project locally-procured; no direct fiscal costs, but ignores economic costs
- LCRs on equipment manufacture affects services trade
 - Engineering, Design, Installation, O&M
- Non-tariff barriers such as LCR grey area in WTO;



RES TRADE: POLICIES AND BARRIERS...3

- LCR effected in several ways
 - "Local firm" requirements
 - Import licensing and rules of origin
 - Government procurement rules
 - Immigration / work visa requirements
- Larger advanced economies promote exports of RE equipment and allied RES via export credits, other financial and diplomatic support
- Estimated 5% of global trade affected by LCR; about \$100 bn in global annual costs; some dispute resolution cases taken up at WTO relate to RE



RES TRADE: ISSUES RAISED BY BARRIERS

- Replace NTBs such as LCR with explicit tariffs, subsidies and taxes
 - Transparent fiscal costs, assists in social CBA
- Have sun-set clauses if non-price regulatory requirement for RE investments is implemented
 - Danger of "infants" not growing up
 - Ballooning costs of implicit subsidies over time
- Make a distinction between value-added local content as against mandatory local content
 - Training for local skills, community development
 - Cost factors as incentive for FDI to localize business as fast as possible
 - Levy on expat labour is more transparent



