## Sector Study on Environmental Services: Renewable Energy

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- What are Renewable Energy Services (RES)?
- Sector Characteristics & Business Models in RES
- Barriers to Trade & Investment in RES
- Issues to Consider in Overcoming Barriers



## RENEWABLE ENERGY (RE): SOLAR, WIND AND SMALL HYDRO

- Rapid growth in solar photovoltaics (PV) and wind energy from a low base
- Large hydro projects are typically central governmentowned development projects; "small" hydro (<50GW\*) in which private enterprise usually participate
- In outlook to 2035, still relatively limited role for RE (<10% for all renewables, excluding hydro and nuclear)</li>
- Nonetheless, RE important in terms of policy priorities:
  - Technology innovation
  - New industrial capability and employment
  - Pollution and climate change

\*less than 5% of total hydro capacity

#### **RE: SECTOR CHARACTERISTICS...1**

- Following a boom, over-capacity and competition in wind and solar
  - More constrained policy support in some countries
  - Grid constraints (e.g. transmission lines)
  - "subsidy wars" in RE leading to over-capacity
- RE "fatigue": rapid deployment with unintended consequences, push-back in some countries
- Continued technological progress and cost improvements, possibly less dependent on subsidies
- Demand outlook still bright even if under less privileged circumstances



#### **RE: SECTOR CHARACTERISTICS...2**

- Markets:
  - Largest: US/Canada, EU and China
  - Smaller but growing markets: Rest of Asia, Middle East, Latin America, Africa
- Trade:
  - EU and US are largest in terms of imports and exports (both RE and RE Services (RES))
  - US, EU and China are major exporters of RE equipment
- Solar PV more "commodified", can be highly fragmented market; wind energy industry more concentrated, with leading EU and US firms dominant



# WHAT ARE RE SERVICES (RES)...1

- Defined as the range of services associated with the generation, transmission, distribution and sale of electricity and heat from RE sources
- RES not separately listed in services classifications
- Includes all services related to planning, design, construction and O&M of RE installations
  - Front end: planning, design, engineering
    Throughout: O&M, management and financial services
  - Back end: O&M, de-commissioning



# WHAT ARE RE SERVICES (RES)...2

- RES typically fall under the W/120\* categories:
  - Scientific and technical consulting
  - Services required for electricity distribution
  - Professional services
  - Construction and engineering services
  - Management consultancy and financial control
  - Equipment maintenance and repair
- Largely fall under 3 CPC\* groups
  - Services incidental to energy distribution
  - Other professional, technical and business services
  - Construction services

\*Classification list for services under GATS \*UN Statistical Central Product Classification



### **RES BUSINESS MODELS: CONTEXT...1**

- Definitions
  - Simplest: "How to make money"
  - Peter Drucker's: Assumptions about customers and competitors (values and behaviour), technology and its dynamics, and company's SWOT
  - IEA: Strategy to invest in RE which creates value\* and leads to increasing penetration by RE technology/fuels;

\*RE entity profits do not necessarily translate to value added for economy



### **RES BUSINESS MODELS: CONTEXT...2**

- RE demand predominantly policy-driven
  - still not competitive with fossil fuels
  - supply surge and low oil and gas prices
- Policy Objectives
  - Local/Regional Environment
  - Climate Change
  - Energy Security
  - Industrial Development



## **RES BUSINESS MODELS: CONTEXT...3**

- RE sector business models shaped by policy environment
  - Regulations and incentives to expand market for RE and RES
- Economies constrained in domestic R&D investments:
  - Typically offer incentives for technology and skills transfer
  - Ambitions for domestic manufacturing capabilities in RE
- FIT (feed-in tariffs), RPS (renewable portfolio schemes), and other instruments impact on business models

### **RES BUSINESS MODELS: TYPOLOGIES...1**

- ESCOs
  - Supply useful energy for a fee
  - Performance contracting (fees based on cost-savings relative to a historical baseline)
  - Bundling of services/contracts and equipment
    - Financing, installation, O&M, permitting, etc
    - Reduce market and technical risks for customers
- "New" Revenues
  - FITs or RPS as basis for revenue generation
- "New" Financing
  - Customers repay financing via surcharge on bills
  - Leasing of RE equipment (equipment owned by financier)



### **RES BUSINESS MODELS: TYPOLOGIES...2**

- As a function of financial and organizational structure of firm
- As a function of market segment
  - New vs. Existing Customer
  - Residential vs Commercial Customer
  - Owner-occupied vs Renter
- As a function of market concentration
  - e.g. residential solar far more competitive and less concentrated than larger utility-size solar or wind projects



### **RES** TRADE: POLICIES AND BARRIERS...1

- There are few trade or investment barriers to RE/RES specifically; most countries are signatories to GATS but GATS provides no separate listing of RES
- Brand and quality control requirement links RE capital investment to RE services provided
- Given link between RE investment and RES, constraints on investments also affect RES trade
- Primary motives for protection
  - Industrial development and jobs
  - Infant industry argument



### **RES** TRADE: POLICIES AND BARRIERS...2

- Local content regulations (LCR) is major, if not most critical, barrier to RE/RES; common and widespread across developed and developing countries
- Measured as % of project locally-procured; no direct fiscal costs, but ignores economic costs
- LCRs on equipment manufacture affects services trade
  - Engineering, Design, Installation, O&M
- Non-tariff barriers such as LCR grey area in WTO;



### **RES** TRADE: POLICIES AND BARRIERS...3

- LCR effected in several ways
  - "Local firm" requirements
  - Import licensing and rules of origin
  - Government procurement rules
  - Immigration / work visa requirements
- Larger advanced economies promote exports of RE equipment and allied RES via export credits, other financial and diplomatic support
- Estimated 5% of global trade affected by LCR; about \$100 bn in global annual costs; some dispute resolution cases taken up at WTO relate to RE



#### **RES** TRADE: ISSUES RAISED BY BARRIERS

- Replace NTBs such as LCR with explicit tariffs, subsidies and taxes
  - Transparent fiscal costs, assists in social CBA
- Have sun-set clauses if non-price regulatory requirement for RE investments is implemented
  - Danger of "infants" not growing up
  - Ballooning costs of implicit subsidies over time
- Make a distinction between value-added local content as against mandatory local content
  - Training for local skills, community development
  - Cost factors as incentive for FDI to localize business as fast as possible
  - Levy on expat labour is more transparent



