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# **Global Biofuel Production and Food Security: Implications for Asia Pacific**

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2011 PECC Agricultural and Food Policy Forum:  
“Moving Beyond Market Volatility to Foster Food Security”  
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# Outlook for Biofuels

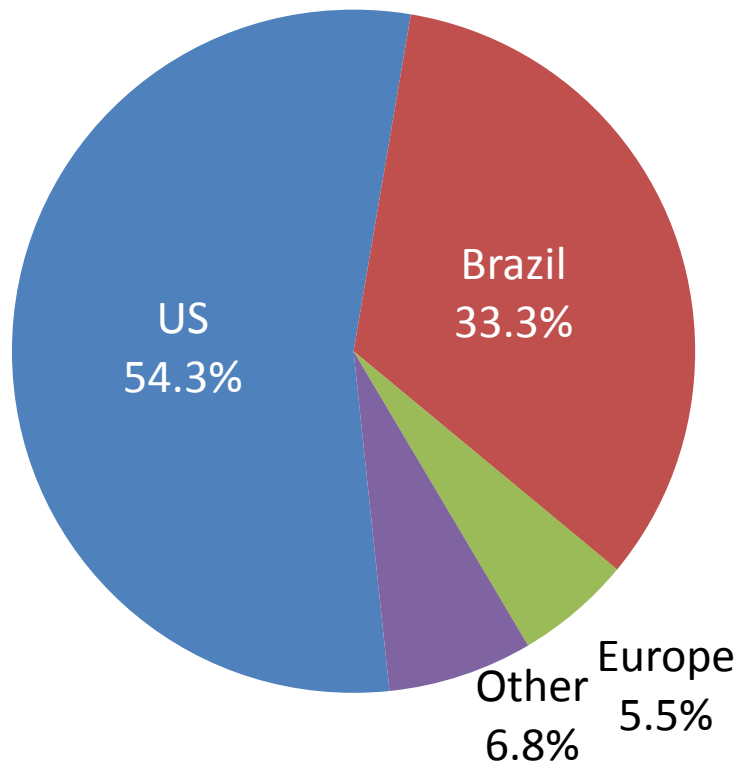
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- Background
- How important are biofuels?
- What is the outlook for biofuels?
- Impacts on food prices, volatility, and the food system?
  - What others have said
  - Current evidence
- Impacts on Asia-Pacific

## Background

# Production Concentrated in Three Markets, 2010

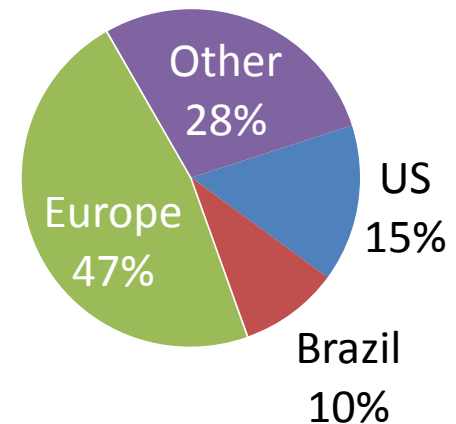
Ethanol = 82.9 billion litres



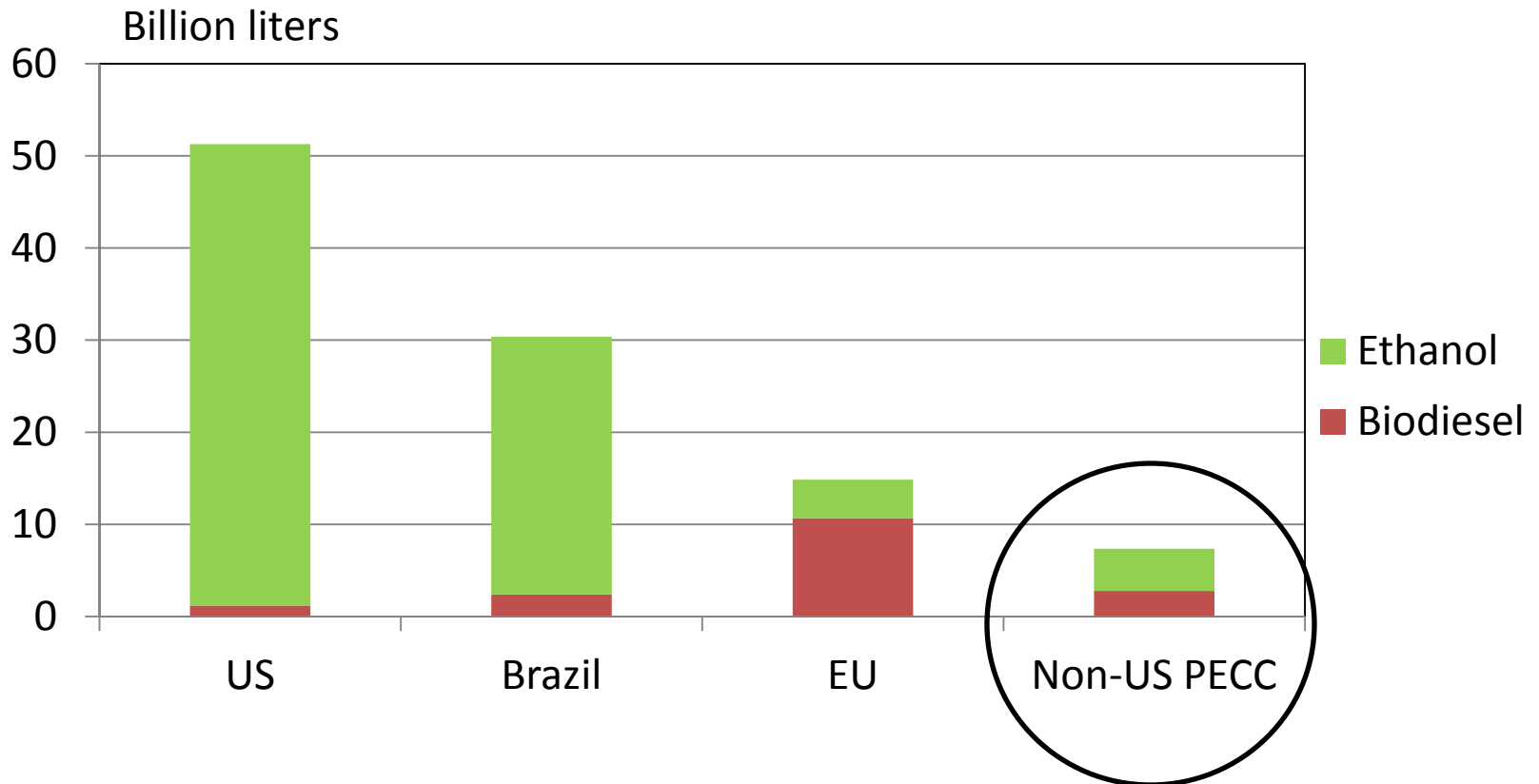
US  
Brazil  
Europe

Account for 89% of  
global biofuel  
production

Biodiesel = 19.9 billion litres

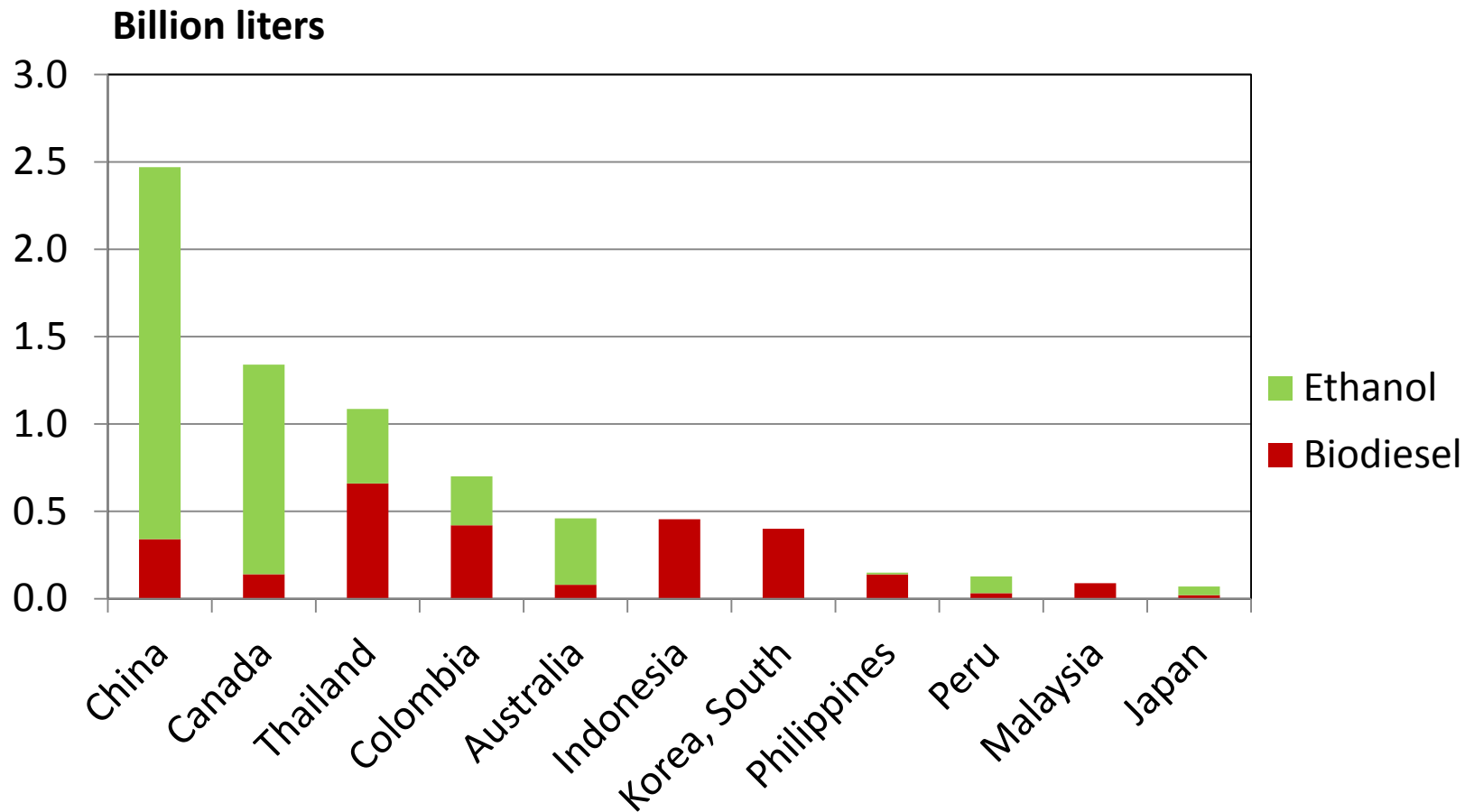


# Non-US PECC Minor Player, 2010



Source: USDA, Renewable Fuel Association, National Biodiesel Board

# With China and Canada in the Lead, 2010



Source: USDA, FO Licht

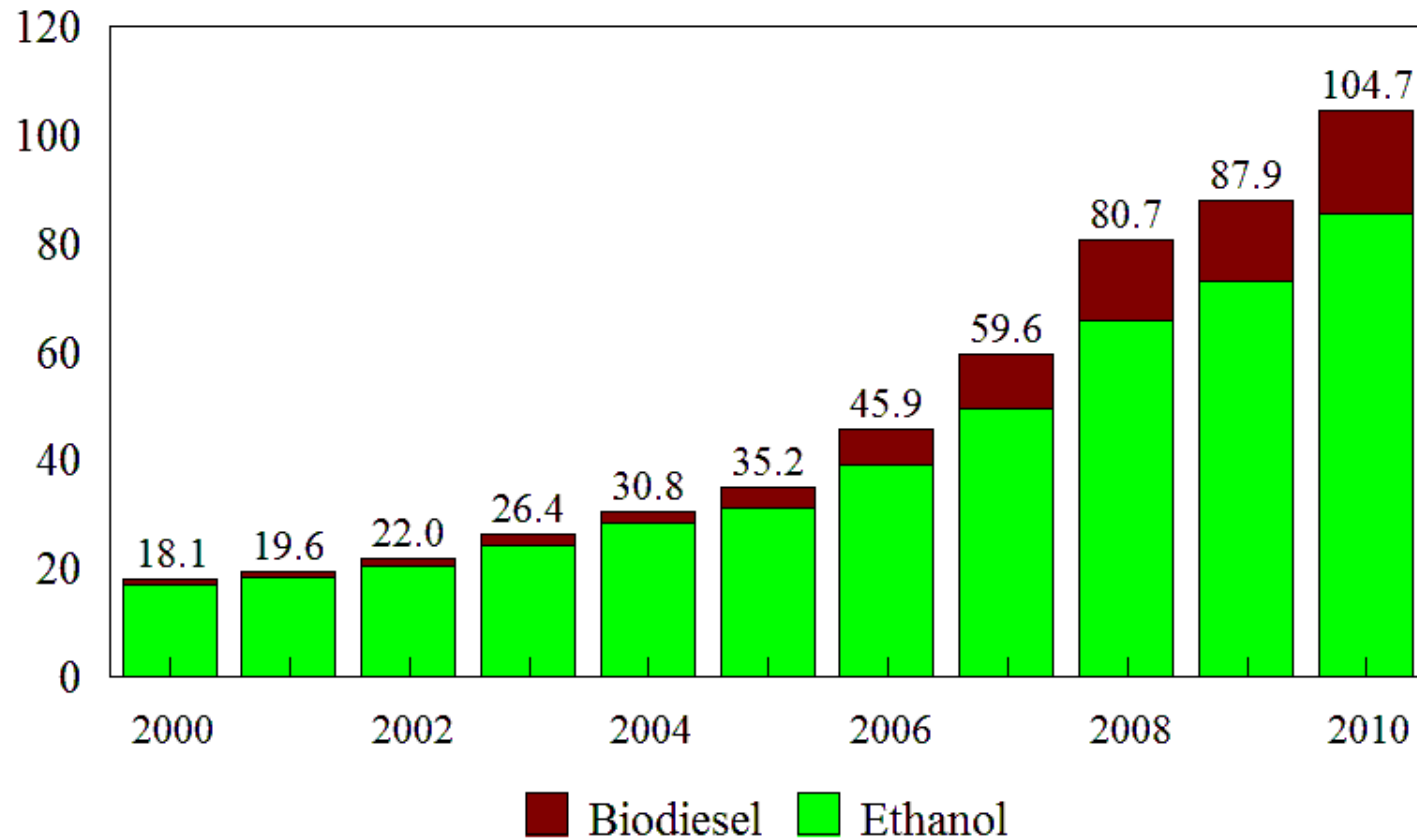
How important are biofuels?

How important are biofuels ?

# Five-fold Expansion in Production

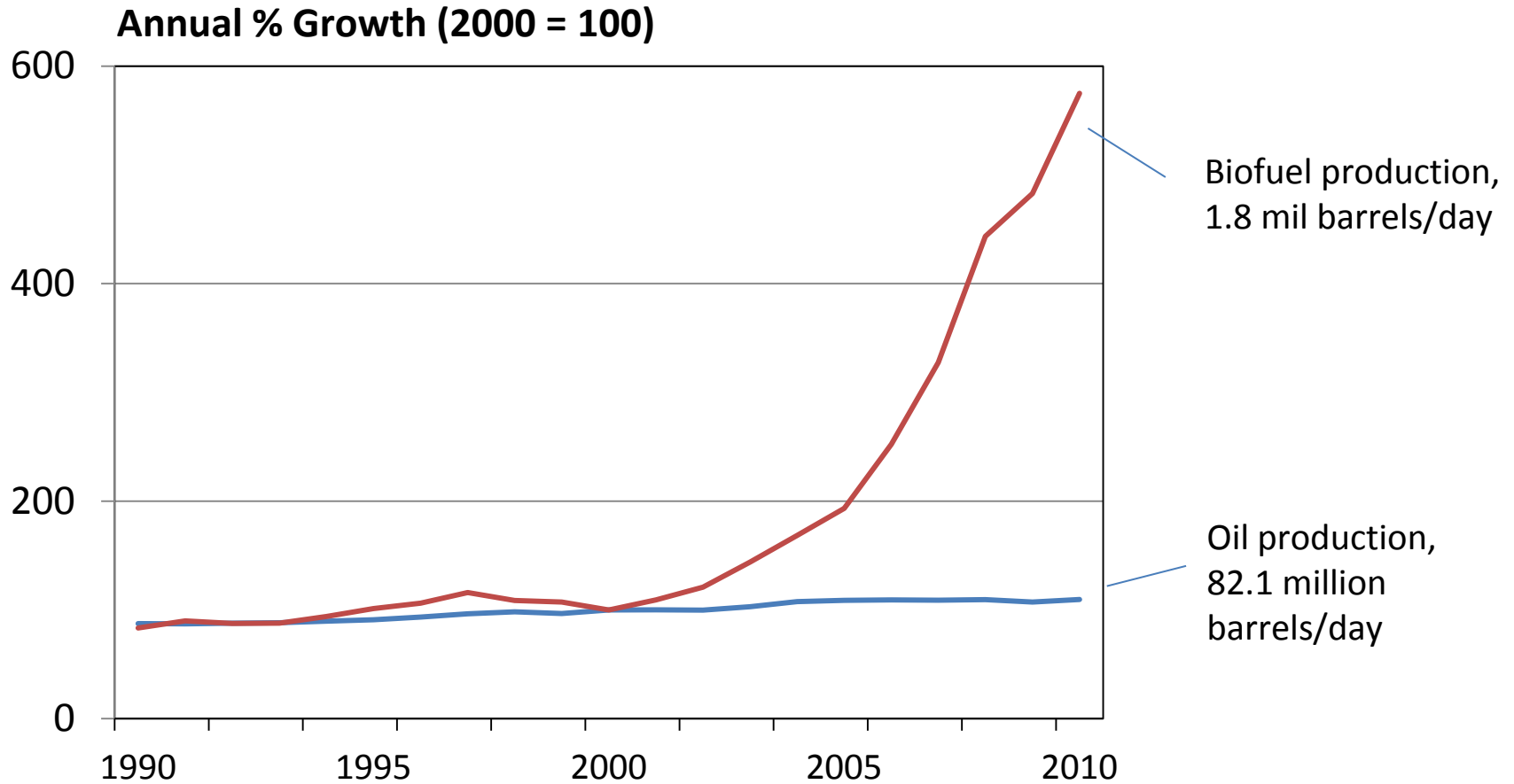
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Billion liters



How important are biofuels?

# Expanding Much More Rapidly Than Oil

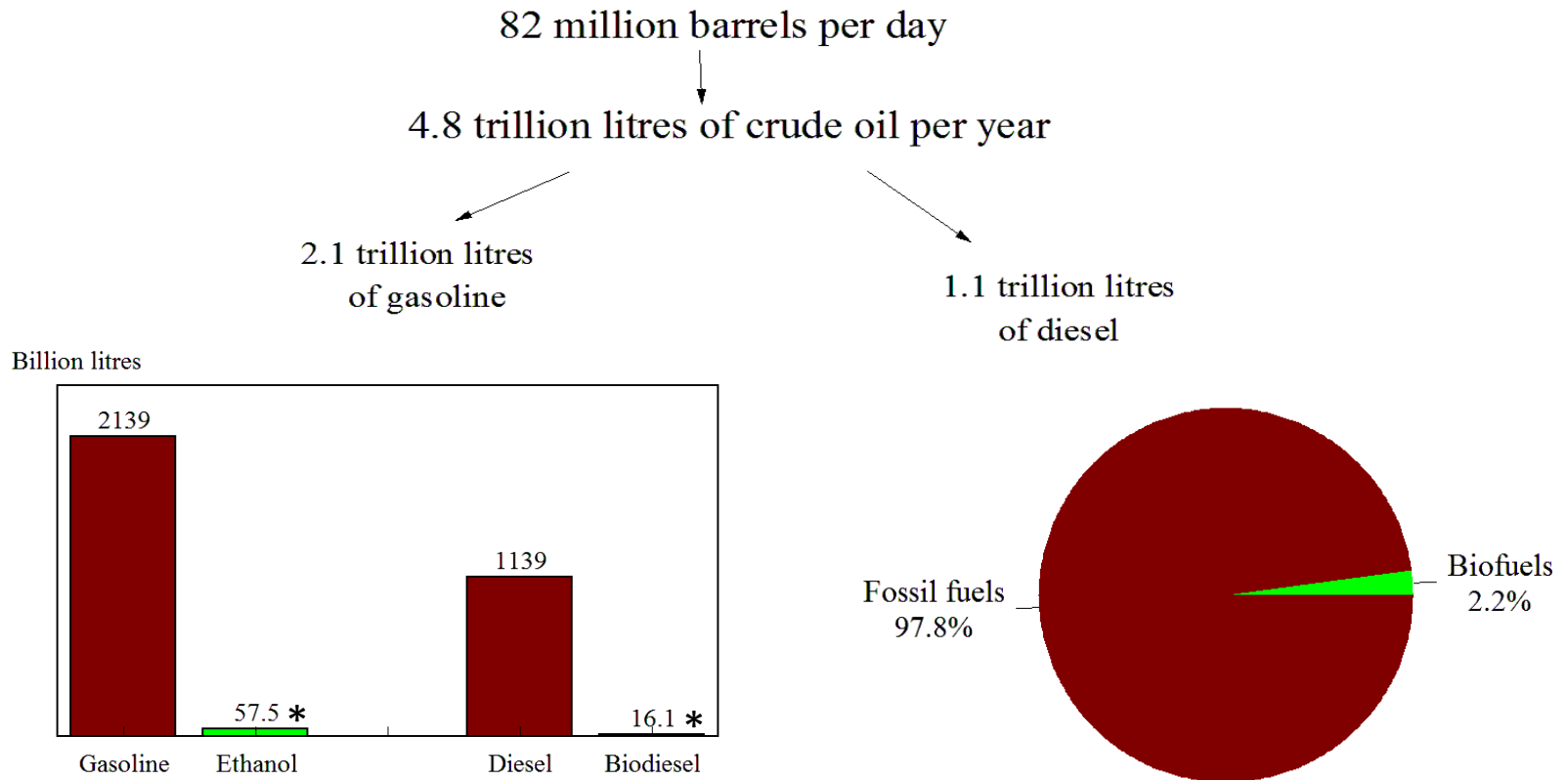


Sources: FO Licht, BP



How important are biofuels ?

# Biofuels Remaining a Miniscule Share of Global Transportation Fuel, 2010

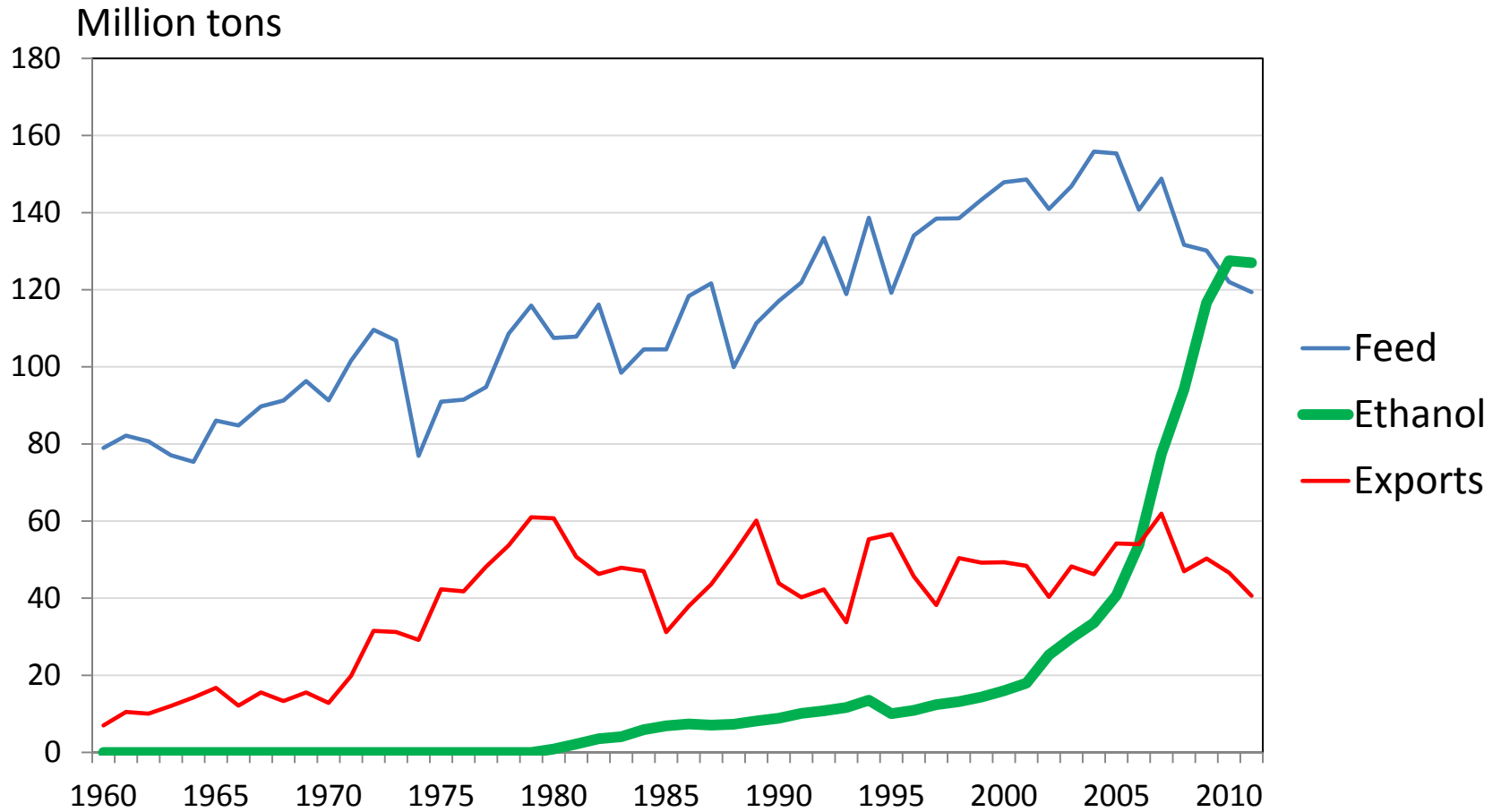


\*--Converted to fossil fuel equivalent

Sources: BP, Renewable Fuels Association, National Biodiesel Board

How important are biofuels ?

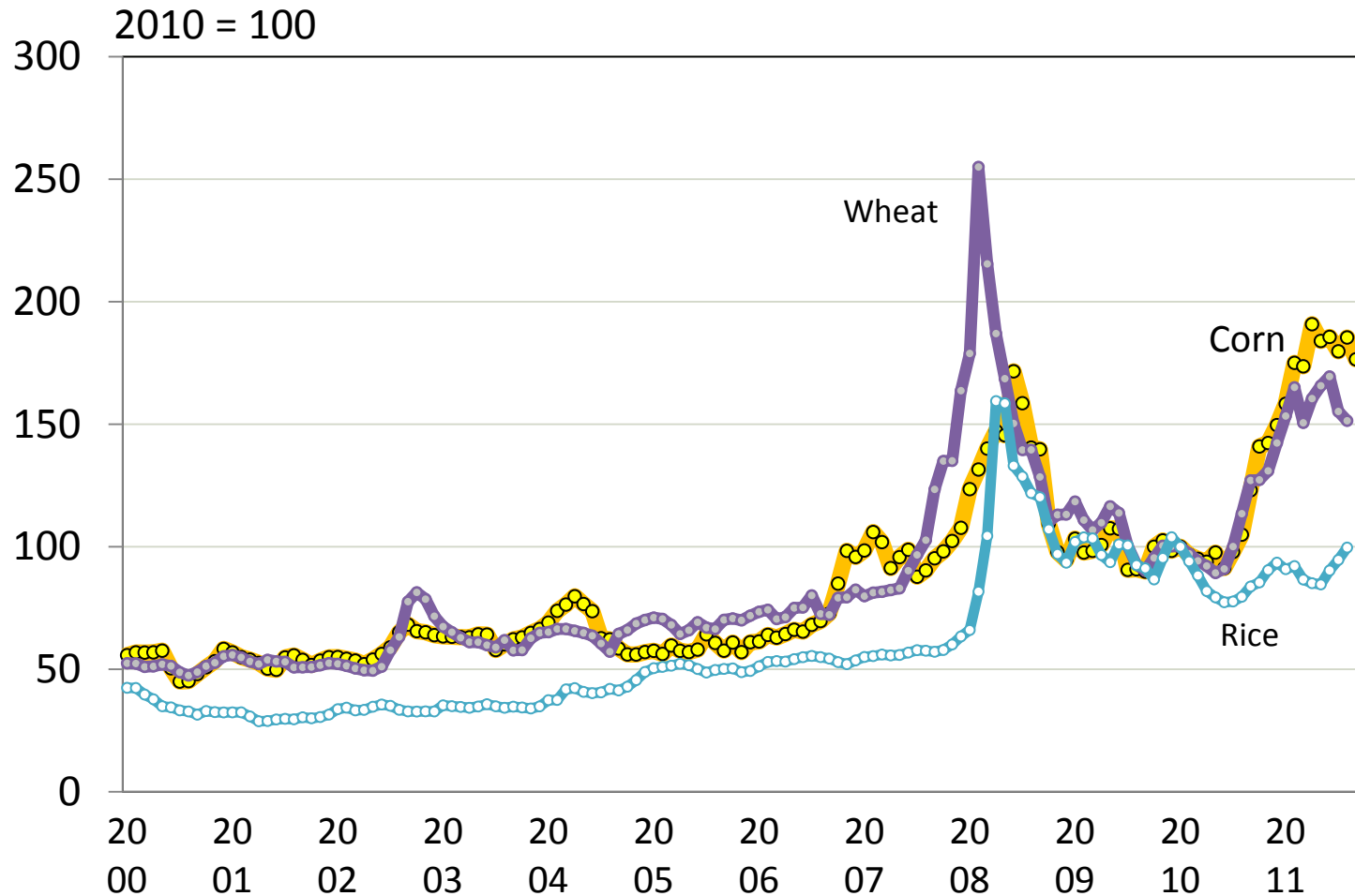
# Now a Major User of U.S. Corn



Source: USDA

How important are biofuels?

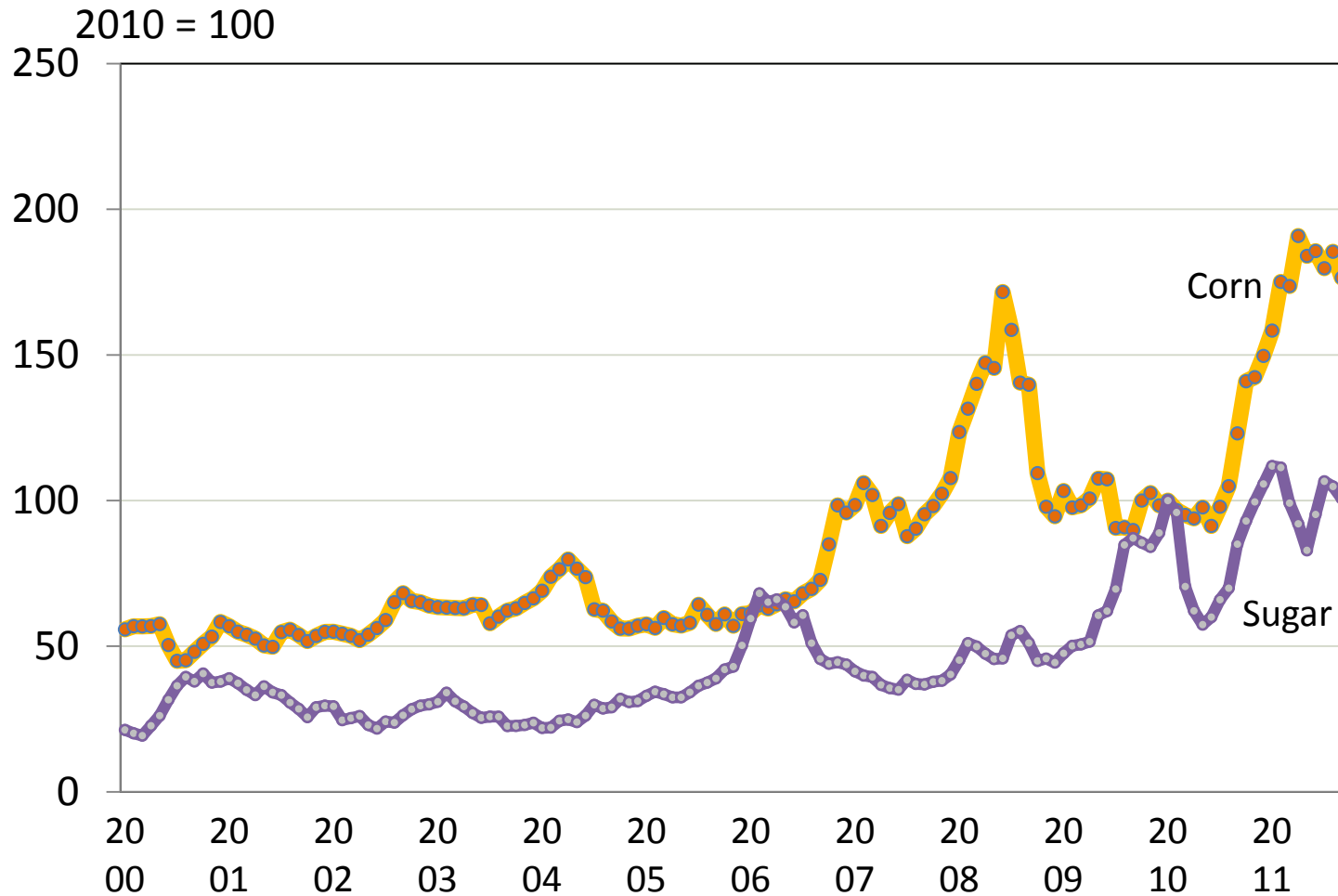
# A Contributor to Spiking Grain Prices?



Source: World Bank

How important are biofuels?

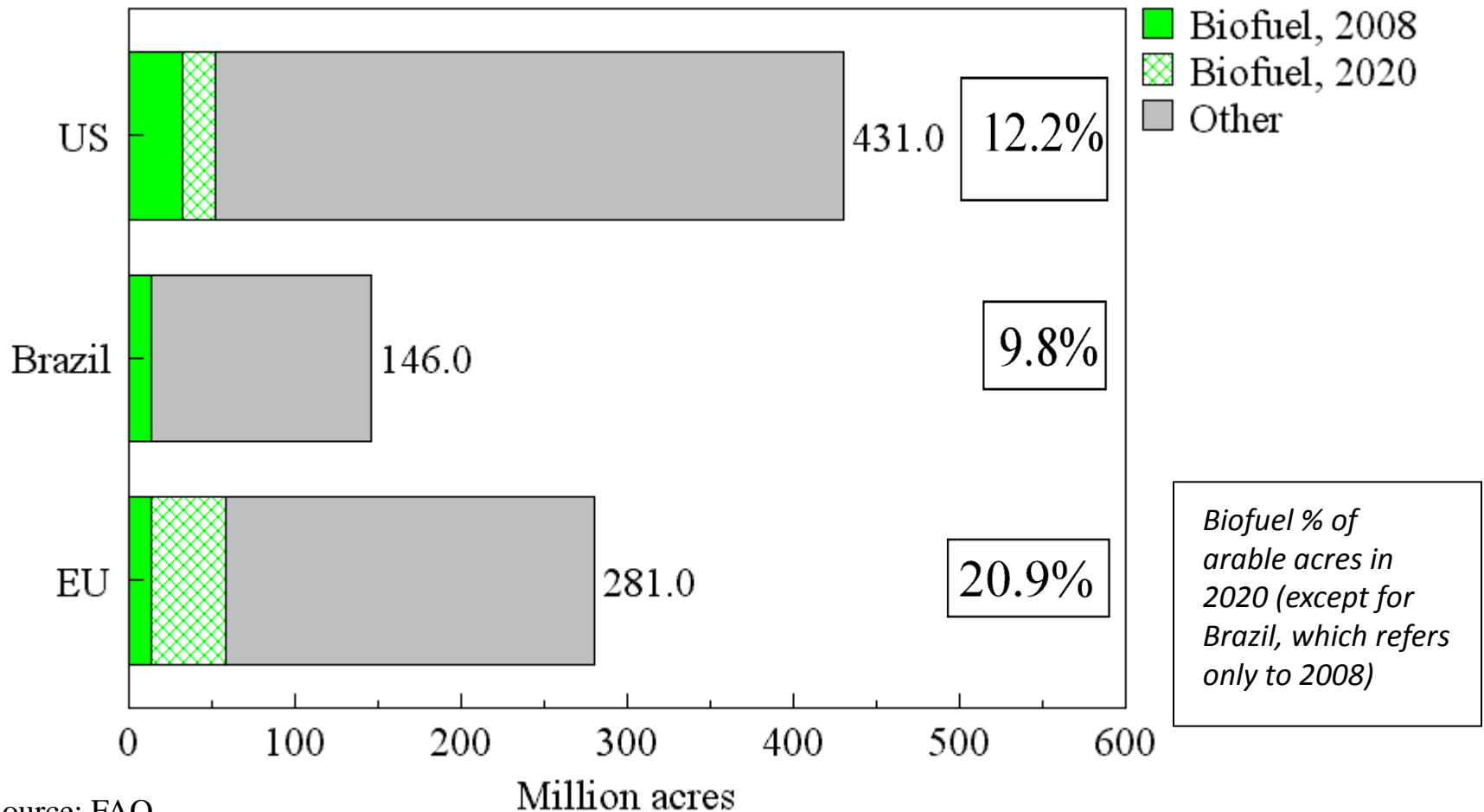
# Corn and Sugar Prices Out of Step?



Source: World Bank

How important are biofuels?

## Sizable Land Requirements for Leading Producers



Source: FAO

How important are biofuels?

## But Small Relative to World Grain Area

### KEY BIOFUEL STATISTICS

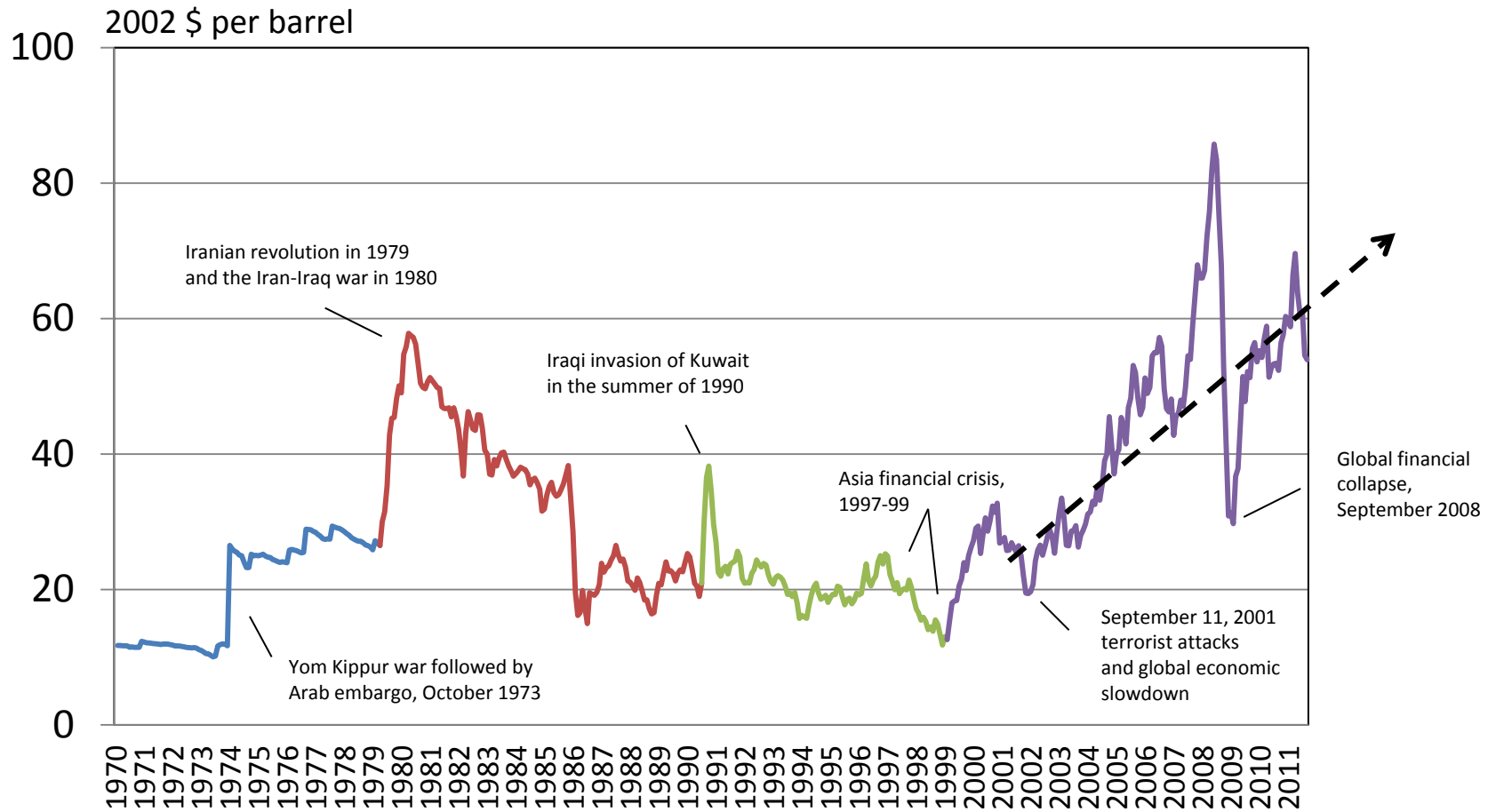
	2000-01	2002-03	2004-05	2006-07	2008-09
<i>Biofuels as a share of global grain and oilseed area (percent)</i>					
EU oilseeds	0.00	0.06	0.15	0.24	0.34
US maize	0.13	0.27	0.37	0.76	1.11
<i>Land used for US ethanol from maize as a share of (percent)</i>					
US Maize area	3.63	7.32	9.45	18.03	27.54
US Grain area	0.99	2.00	2.79	5.68	8.44
World grain area	0.16	0.32	0.43	0.85	1.26

**Notes:** The shares have been calculated based on average world yields.

Source: John Baffes and Tassos Hanriotis. *Placing the 2006/08 Commodity Price Boom into Perspective*. World Bank. July 2010.

What's the outlook for biofuels?

# A New Era of High Oil Prices



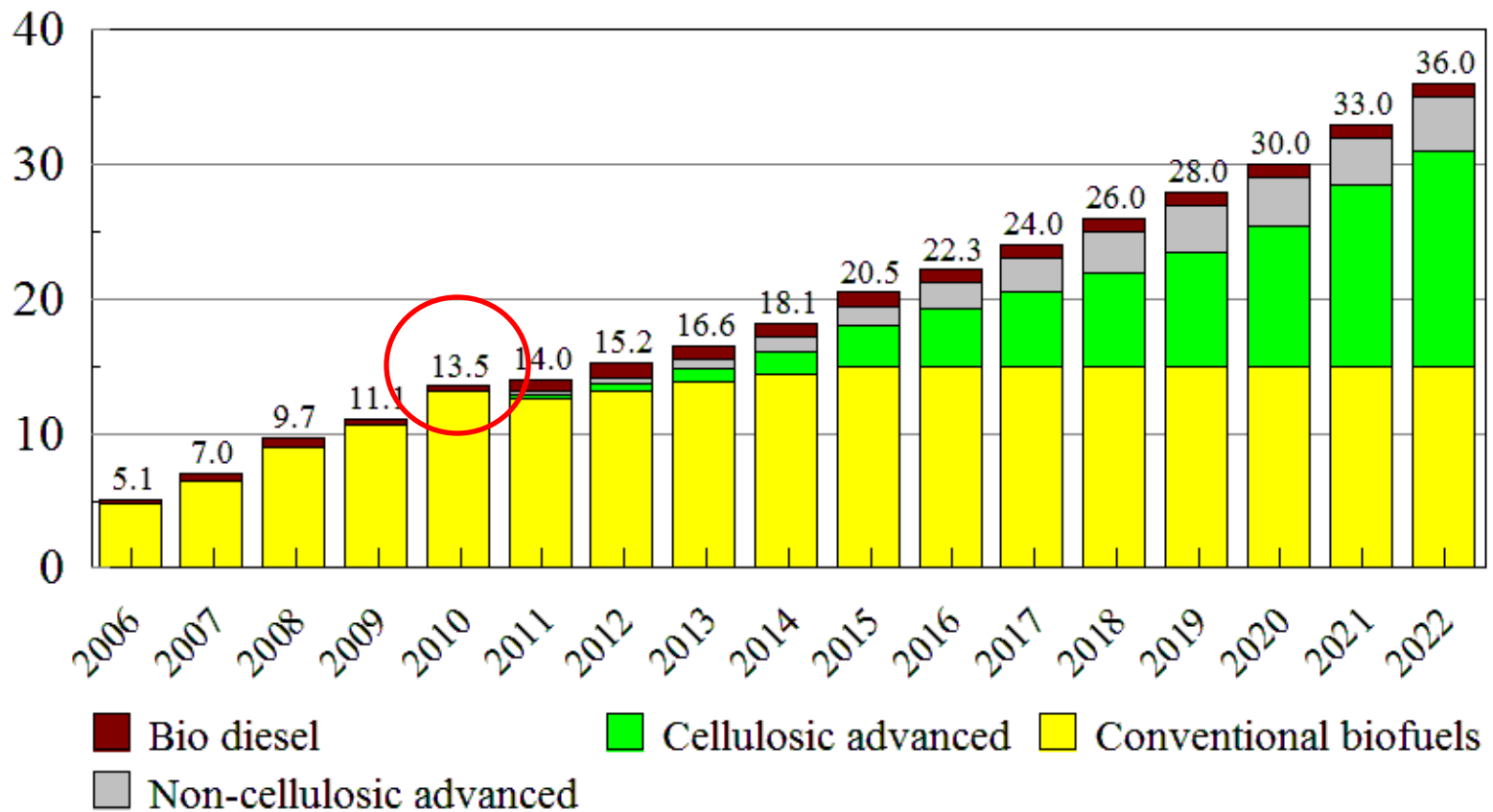
Source: Federal Reserve of St. Louis; West Texas Intermediate crude deflated using Producer Price Index for all commodities



## Positive Outlook Factor #2

# Supportive Public Policy in US

Billion gallons



# Supportive Public Policy in the EU

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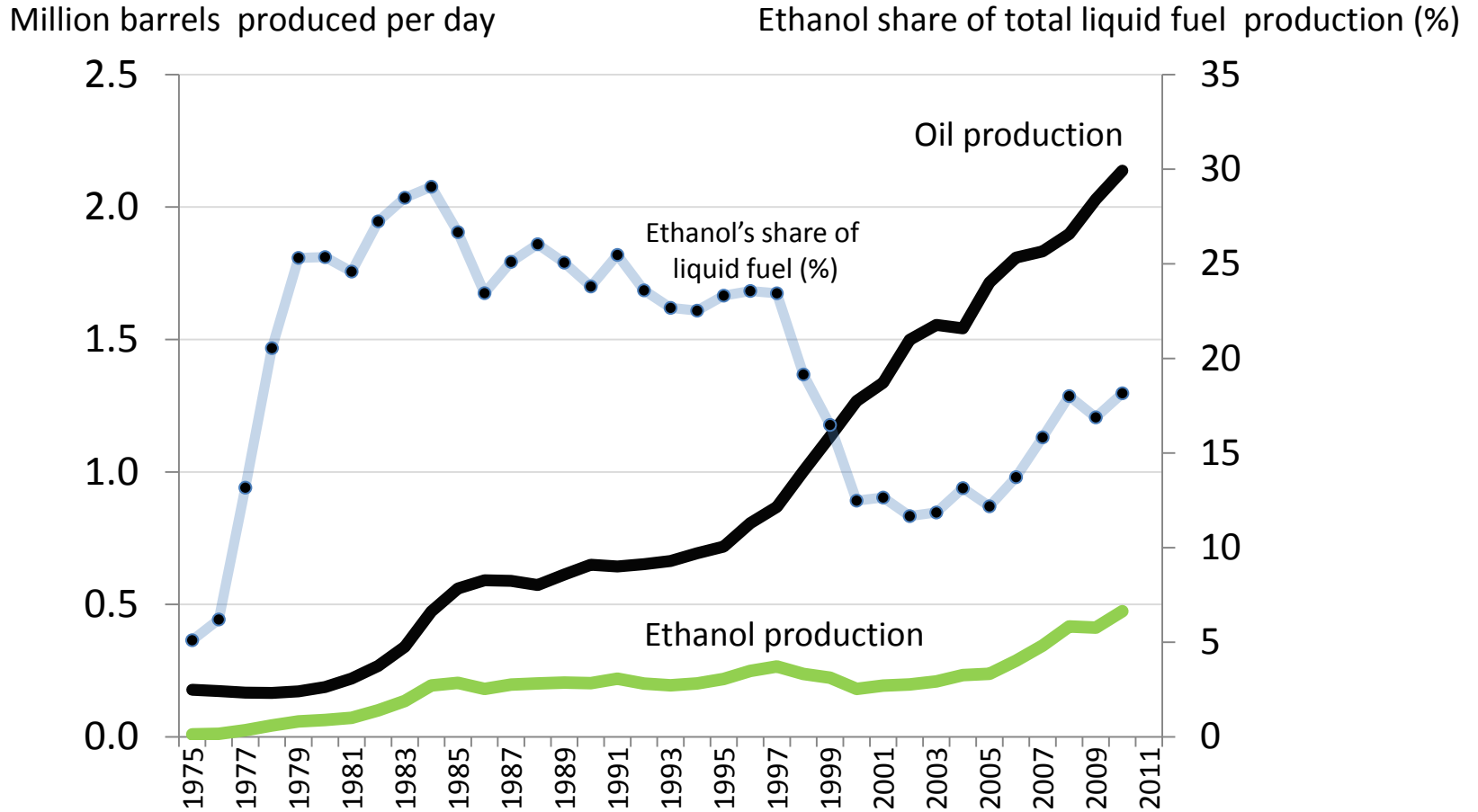
## EU Renewable Energy Directive (RED)

The EU Council and Parliament agreed in May 2009 as part of the Climate Change & Energy Package to

- Cut GHG emissions by 20% by 2020,
- Improve energy efficiency by 20%, and
- Achieve a 20% share for renewable energy in total energy consumption by 2020.

Especially relevant to biofuel use, the RED sets a mandatory goal for each nation to use at least 10% renewable energy in transportation by 2020.

# Supportive Public Policy in Brazil



Source: BP

### Positive Outlook Factor #3

# Biofuel Not a Radical Alternative as an Additive

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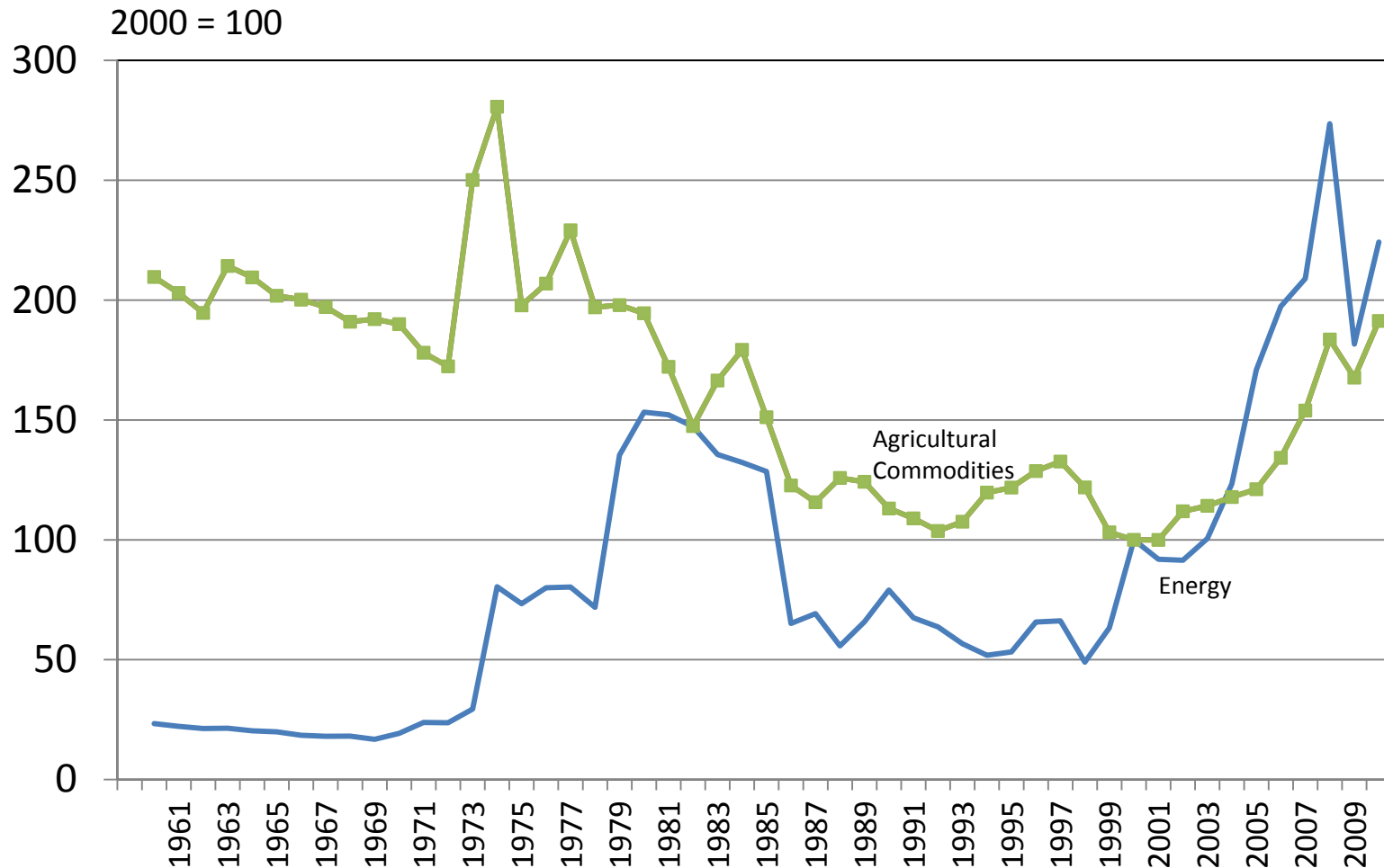
<b>Energy Security Risk</b>
<b>Cost per Mile</b>
<b>Infrastructure Cost</b>
<b>Technology Risk</b>
<b>Environmental Cost</b>
<b>Implementation Risk</b>
<b>Interest Group Opposition</b>
<b>Political Difficulty</b>
<b>Time to Impact</b>

<b>Hydrogen</b>	<b>Biofuels</b>
<b>Low</b>	<b>Low</b>
<b>?</b>	<b>Low</b>
<b>Very High</b>	<b>Low</b>
<b>Very High</b>	<b>Low</b>
<b>?</b>	<b>Low</b>
<b>Very High</b>	<b>Low</b>
<b>High</b>	<b>Low</b>
<b>High</b>	<b>Low</b>
<b>Very high</b>	<b>Low</b>

10

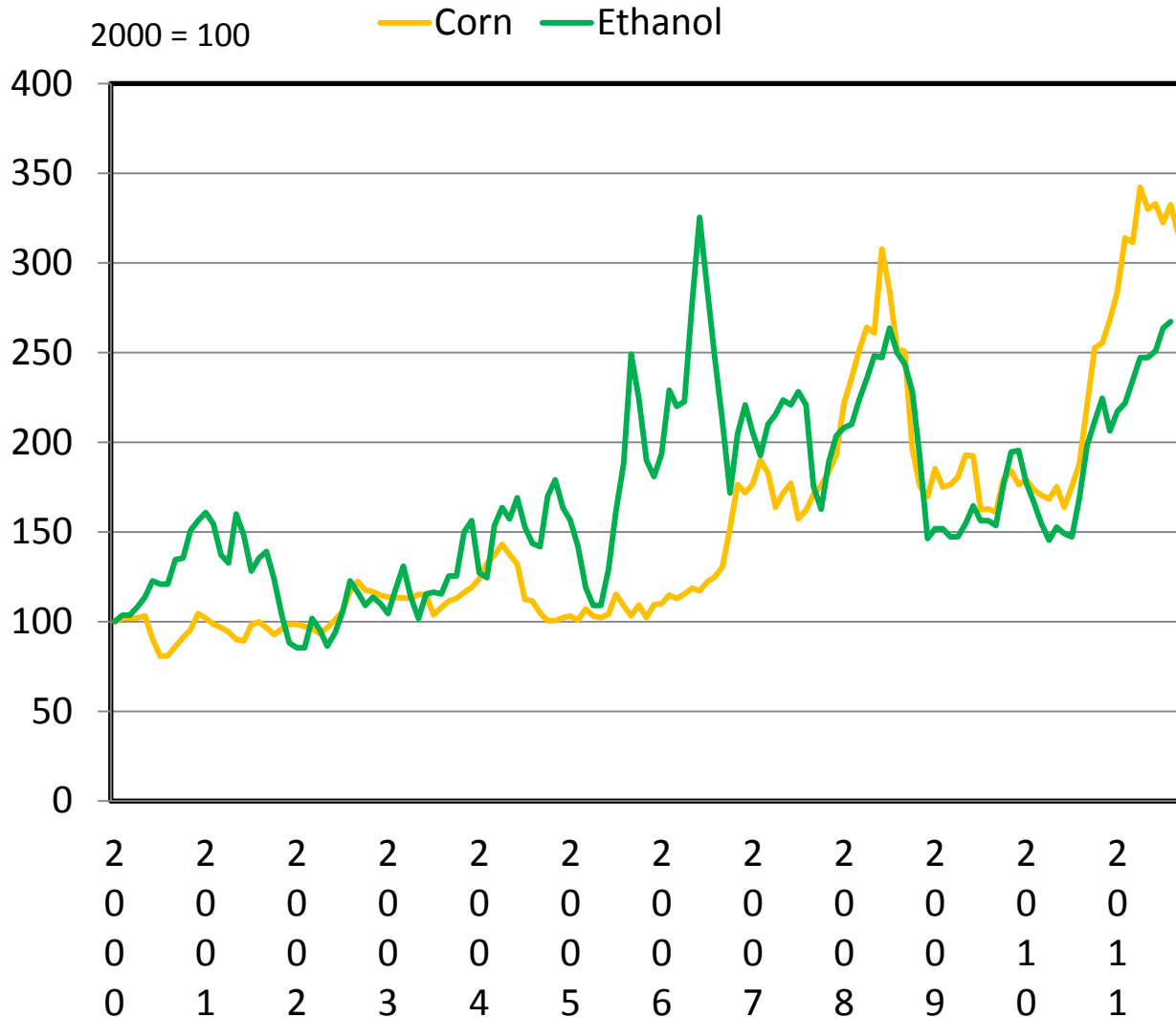
Source: Vinod Khosla, A Near Term Energy Solution, ([vk@khoslaventures.com](mailto:vk@khoslaventures.com)).

# Agricultural and Energy Prices More Correlated

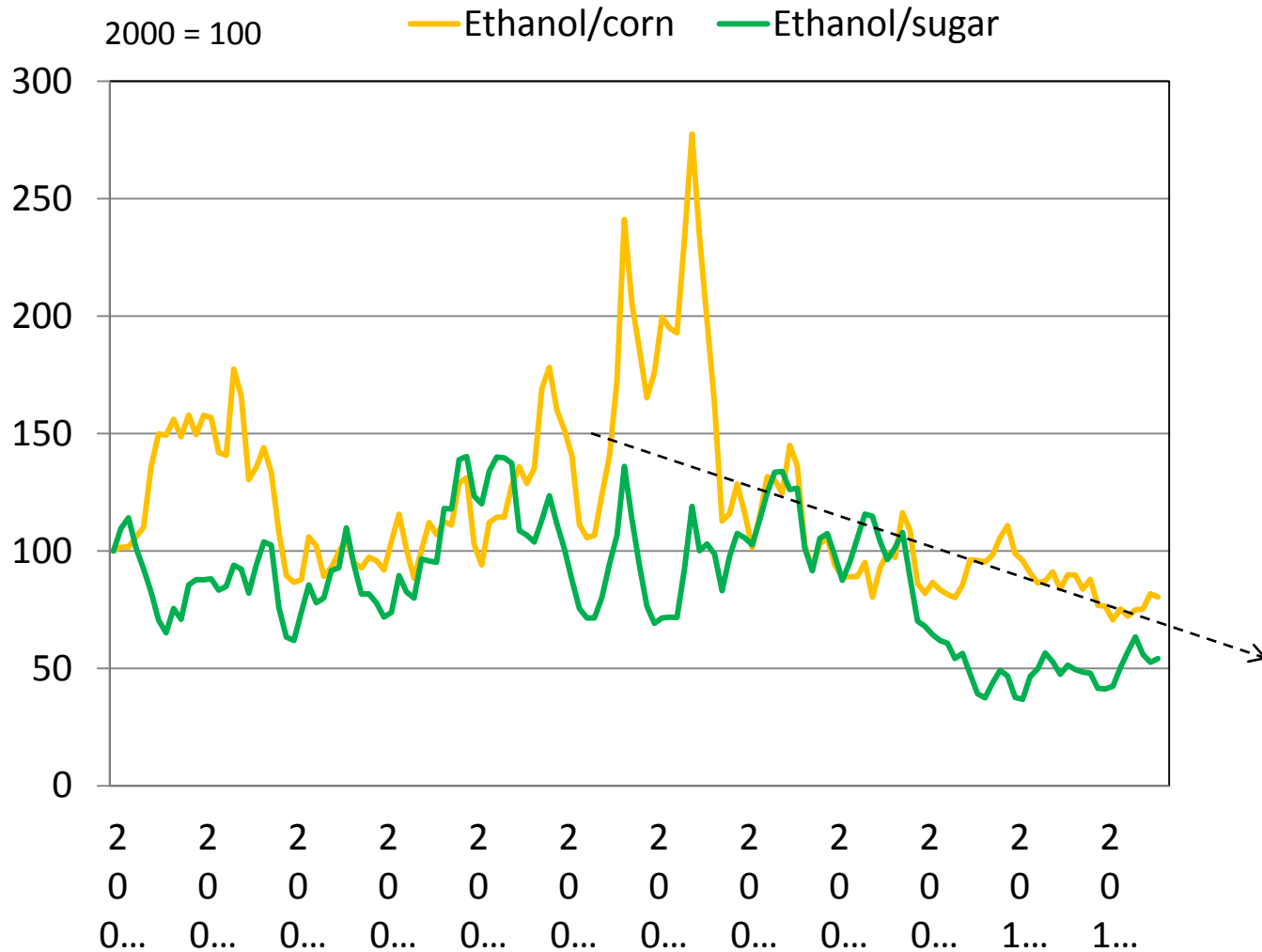


## Uncertainties and Challenges #1

# In the Specific Case of Ethanol and Corn

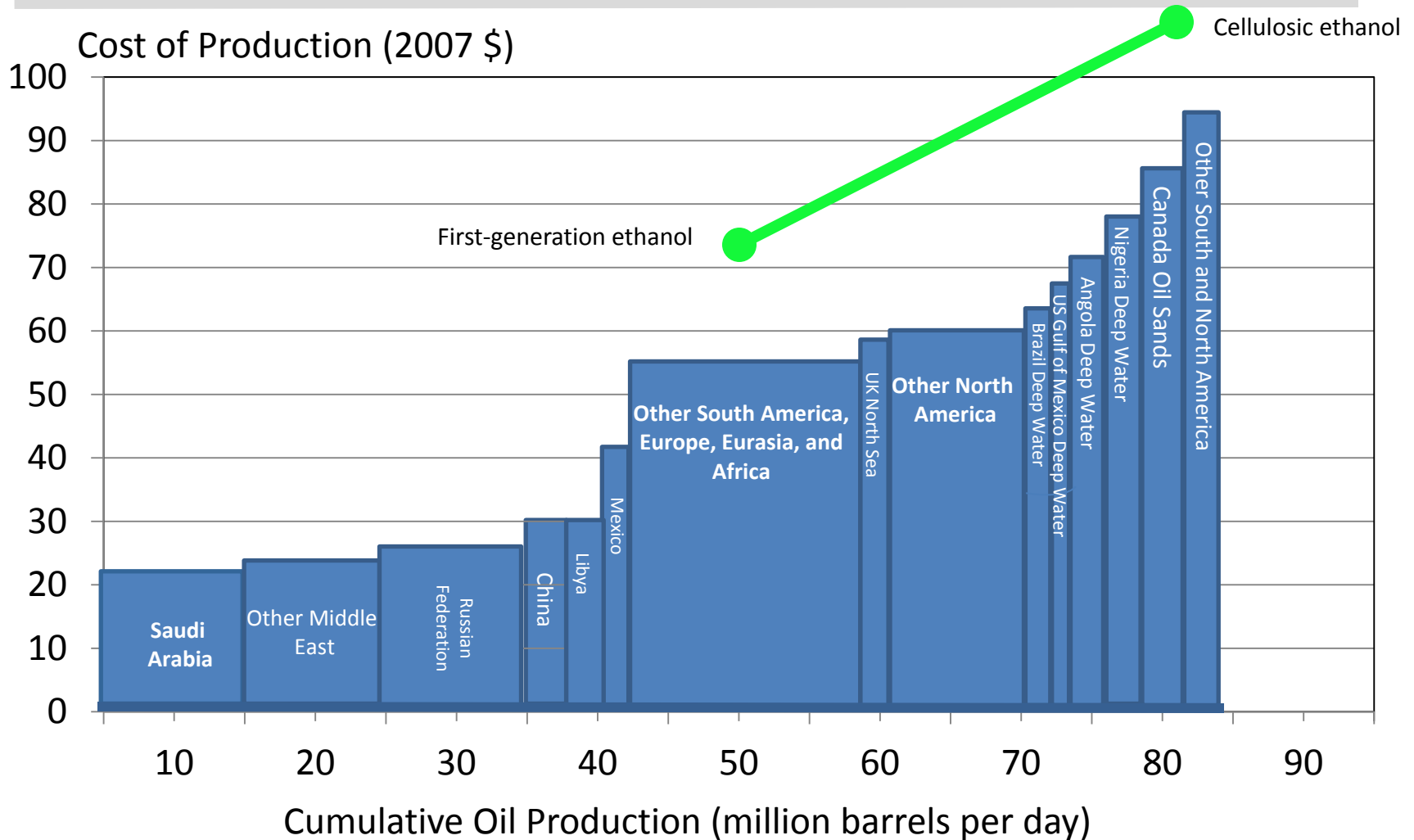


# ....Leading to Declining Profits



## Uncertainties and Challenges #2

# High Oil Prices Not Just Good for Biofuels



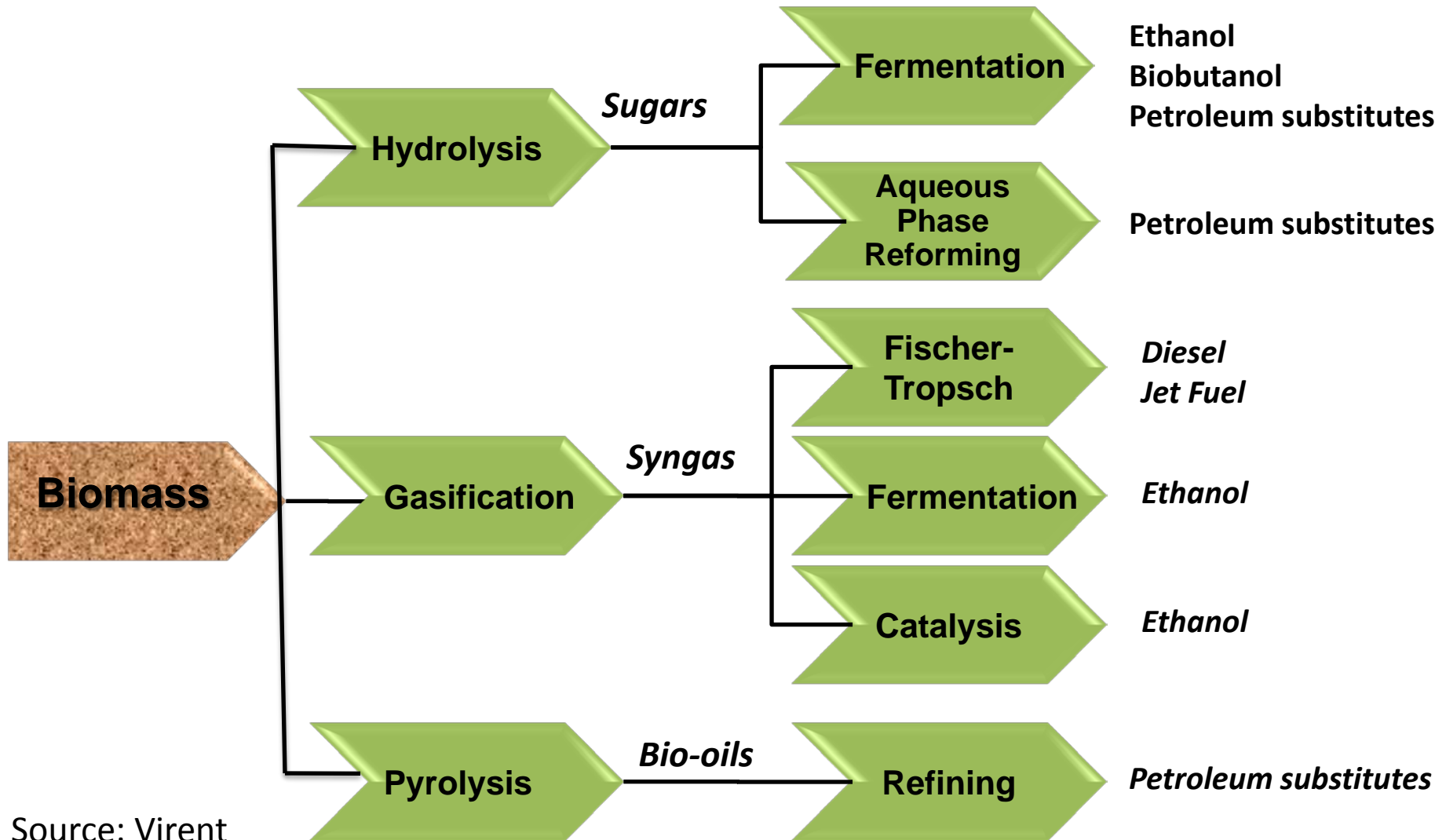


# The “Promise” of Next-Generation Biofuels

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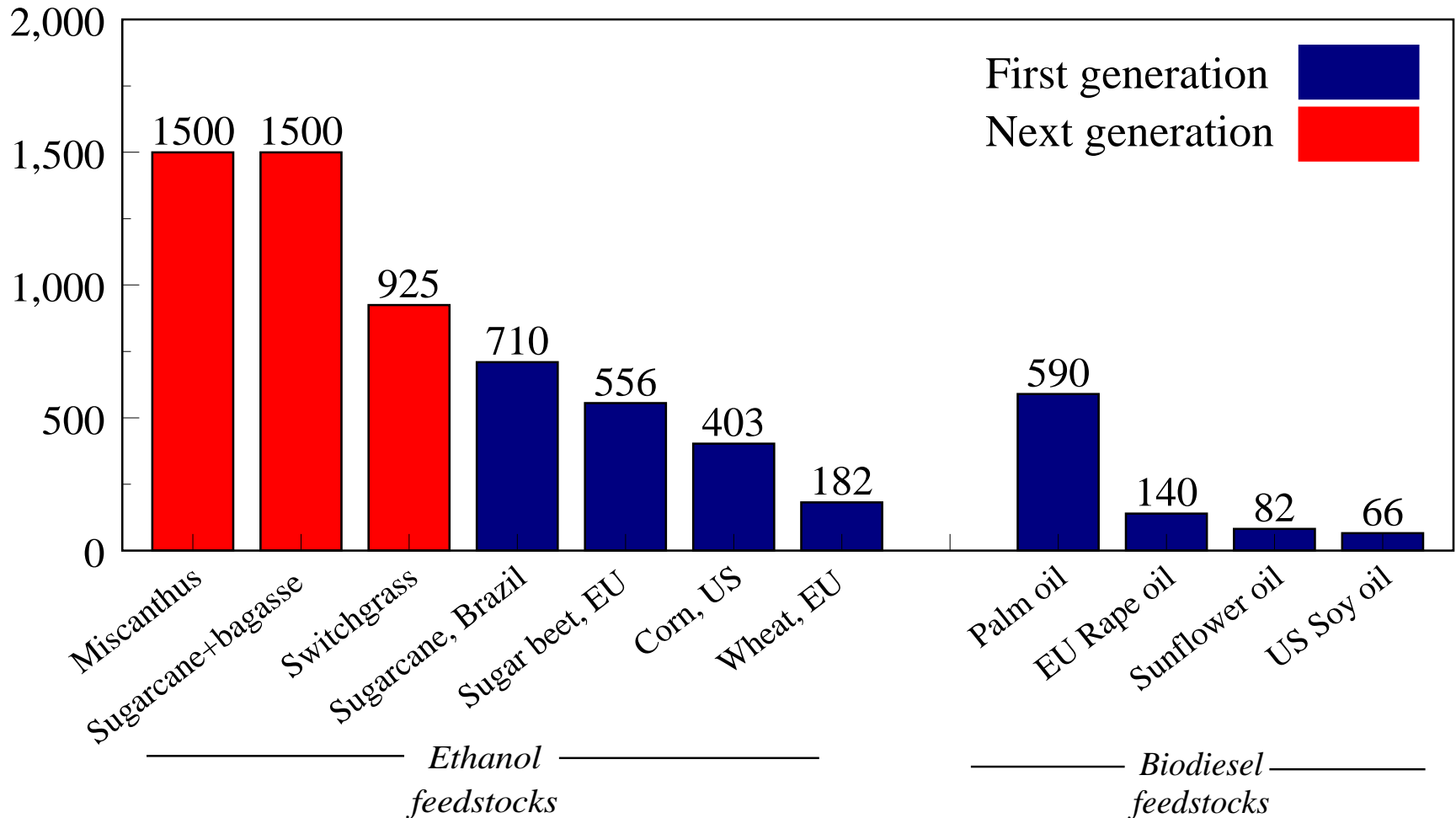
- Still big uncertainties...but numerous companies in the game. Overpromising, under delivering???
- Total global production is probably less than an average first generation biofuel plant....less than 100 million gallons
- Key hurdles:
  - Reducing production and capital costs,
  - Sustaining pre commercial financial support,
  - Developing supply arrangements, and
  - Overcoming technical constraints, such as the blend wall.
- Shift in focus among some companies to biofuels closer substitutes to fossil fuels.

# The “Promise” of Next- Generation Biofuels



# Higher-Yielding Biomass Means Less Land Needed

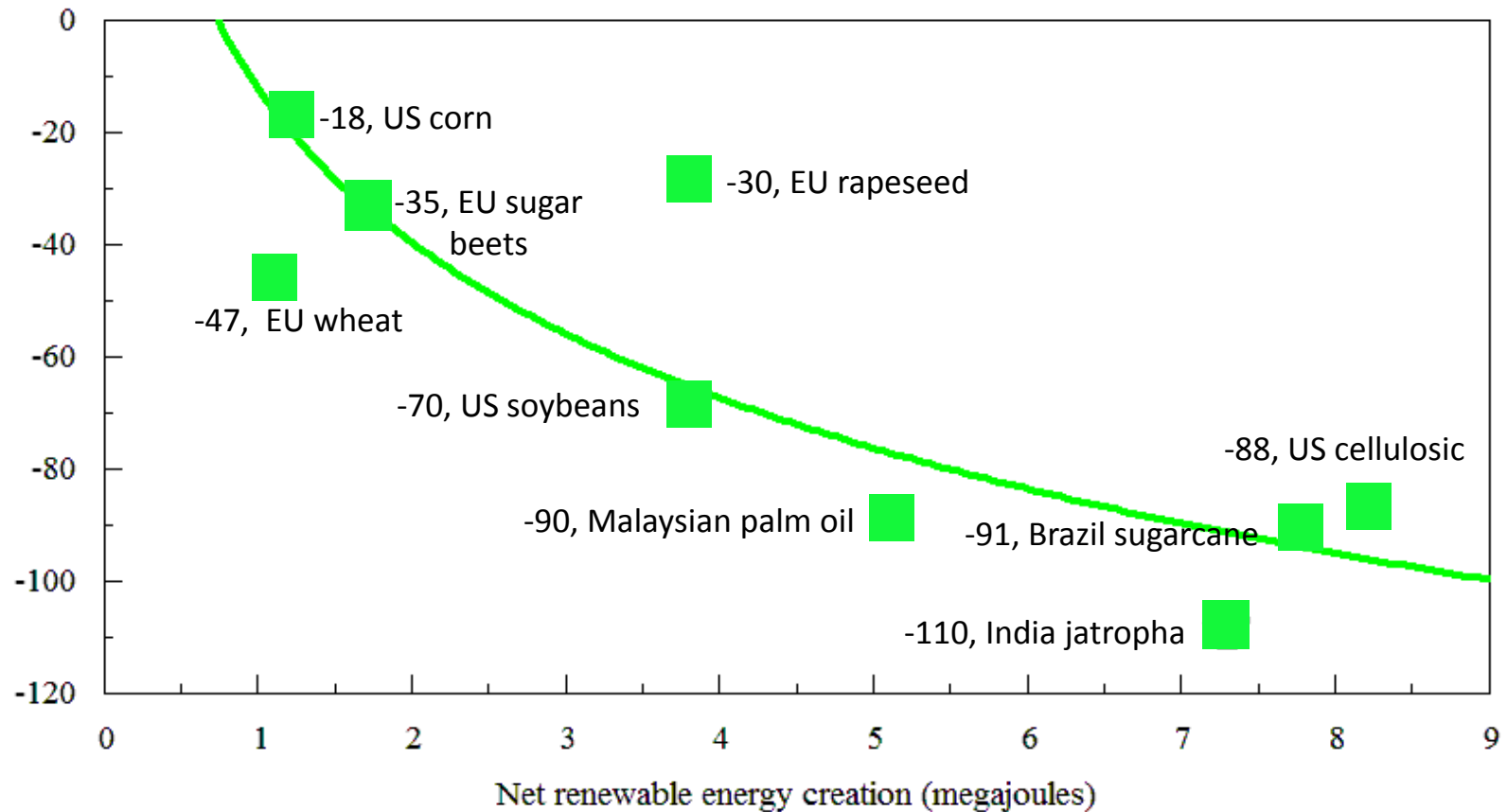
Gallons of biofuel per acre



## Uncertainties and Challenges #4

# Higher-Yielding Biomass Reduces Environmental Impacts

Reduction in GHG emissions (percent)



Source: IMF, World Economic Outlook, Oct. 17, 2007, table, "Costs and Benefits of Biofuel Production," p. 49; Net renewable energy creation relative to petroleum-based fuels: "Defined as the new energy created relative to the energy input in the production, distribution, and retailing of biofuels. Measured relative to the new energy created in the production of the respective fossil fuel (measured in megajoules/megajoules)." Percent reduction in GHG emissions "Defined as the change in life cycle greenhouse gas (GHG) emissions per kilometer traveled by replacing fossil fuels with biofuels in conventional vehicles. Life cycle means that the emissions are measured over the production cycle of the respective fuel."

# Impacts on food prices, volatility, and the food system?

- The research
- Impacts on Asia-Pacific region
- Concluding points

# What impacts on food prices, volatility, and the food system?

## – The research:

- *World Bank, Mitchell (2007)*. “The increase in internationally traded food prices from January 2002 to June 2008 was caused by a confluence of factors, but the most important was the large increase in biofuels production from grains and oilseeds in the U.S. and EU.” ...70-75 percent increase in food commodities prices was due to biofuels and the related consequences of low grain stocks, large land use shifts, speculative activity and export bans.
- *World Bank, Baffes and Haniotis (July 2010)*. In this paper, we examined three key factors (regarding the rise in commodity prices) whose role has been somewhat controversial: speculation, the growth of demand for food commodities by emerging economies and the role of biofuels....Biofuels played some role too, but much less than initially thought.
- *Farm Foundation (July 2008)*. Biofuels have had a major impact on corn prices, but in recent years, most of those increases have been driven by oil.
- *IFPRI, Headey and Fan (2010)*. ....a growing number of studies are finding that biofuels production has a large positive impact on food prices, but virtually no negative impact on energy prices. In the foreseeable future, biofuels production does not look good for global food security, unless ways can be found to minimize the diversion from food production or involve poor farmers in biofuels production.

# Impacts on Asia-Pacific

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- Since biofuel production is of fairly minor significance throughout most the Asia-Pacific region, with the exception of the United States, the effects are mostly indirect. These are the principal effects:
- The derived demand for converting biomass to fuel represents an added component of global demand for commodities used as biofuel feedstocks. Thus, to the extent that biofuel expansion raises prices of corn, sugar, and vegetable oils, it affects the cost structure of competing users or processors.
  - For Asia-Pacific, the feed-livestock complex would be most affected. Asia-Pacific is a large user and net importer of feedstuffs and livestock products. Production of byproduct Distilled
  - Food price increases have their greatest impact on the urban poor who are more dependent on a money-based economy and spend large shares of their household budget on food.
- Higher prices increase the returns to agriculture and other primary industries, and may help to keep more resources in the primary sector than would otherwise be the case.
- Investment in biofuel plants provides local employment and stimulates the surrounding economy. Construction has temporary benefits, while operation has more sustained economic impacts. These impacts in the Asia-Pacific are small because production in the region outside the United States is minimal.

# Concluding Points

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High oil prices will sustain regional interest in alternative fuels, including biofuels

Biofuels will play a modest role as part of a portfolio of solutions to high energy prices including, conservation and use of other alternative fuels

Constraints to future production of biofuels:

- Declining/low profitability given correlation between output and input prices;
- Technical limits to using ethanol or biodiesel and high cost of adapting infrastructure;
- Slow advances in technology for reducing costs of producing both first-generation biofuels and commercializing the conversion of cellulosic biomass;
- Ambiguity about the environmental impacts; and
- Era of government deficits and reduced public support.